

COPY

CIVIL COVER SHEET

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

I. (a) PLAINTIFFS

Suzanne Forrest

DEFENDANTS

Scripps Health

(b) County of Residence of First Listed Plaintiff _____

(EXCEPT IN U.S. PLAINTIFF CASES)

County of Residence of First Listed Defendant _____

(IN U.S. PLAINTIFF CASES ONLY)

NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.

(c) Attorneys (Firm Name, Address, and Telephone Number)

Sanford Heisler Kimpel, LLP
1350 Avenue of the Americas, 31st Floor
New York, NY 10019

Attorneys (If Known)

16CV0643 H BLM**II. BASIS OF JURISDICTION** (Place an "X" in One Box Only)

- 1 U.S. Government Plaintiff
- 2 U.S. Government Defendant
- 3 Federal Question (U.S. Government Not a Party)
- 4 Diversity (Indicate Citizenship of Parties in Item III)

III. CITIZENSHIP OF PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff and One Box for Defendant)

- | | PTF | DEF | | PTF | DEF |
|---|----------------------------|----------------------------|---|----------------------------|----------------------------|
| Citizen of This State | <input type="checkbox"/> 1 | <input type="checkbox"/> 1 | Incorporated or Principal Place of Business In This State | <input type="checkbox"/> 4 | <input type="checkbox"/> 4 |
| Citizen of Another State | <input type="checkbox"/> 2 | <input type="checkbox"/> 2 | Incorporated and Principal Place of Business In Another State | <input type="checkbox"/> 5 | <input type="checkbox"/> 5 |
| Citizen or Subject of a Foreign Country | <input type="checkbox"/> 3 | <input type="checkbox"/> 3 | Foreign Nation | <input type="checkbox"/> 6 | <input type="checkbox"/> 6 |

IV. NATURE OF SUIT (Place an "X" in One Box Only)

CONTRACT	TORTS	FORFEITURE/PENALTY	BANKRUPTCY	OTHER STATUTES	
<input type="checkbox"/> 110 Insurance <input type="checkbox"/> 120 Marine <input type="checkbox"/> 130 Miller Act <input type="checkbox"/> 140 Negotiable Instrument <input type="checkbox"/> 150 Recovery of Overpayment & Enforcement of Judgment <input type="checkbox"/> 151 Medicare Act <input type="checkbox"/> 152 Recovery of Defaulted Student Loans (Excludes Veterans) <input type="checkbox"/> 153 Recovery of Overpayment of Veteran's Benefits <input type="checkbox"/> 160 Stockholders' Suits <input type="checkbox"/> 190 Other Contract <input type="checkbox"/> 195 Contract Product Liability <input type="checkbox"/> 196 Franchise	PERSONAL INJURY <input type="checkbox"/> 310 Airplane <input type="checkbox"/> 315 Airplane Product Liability <input type="checkbox"/> 320 Assault, Libel & Slander <input type="checkbox"/> 330 Federal Employers' Liability <input type="checkbox"/> 340 Marine <input type="checkbox"/> 345 Marine Product Liability <input type="checkbox"/> 350 Motor Vehicle <input type="checkbox"/> 355 Motor Vehicle Product Liability <input type="checkbox"/> 360 Other Personal Injury <input type="checkbox"/> 362 Personal Injury - Medical Malpractice	PERSONAL INJURY <input type="checkbox"/> 365 Personal Injury - Product Liability <input type="checkbox"/> 367 Health Care/Pharmaceutical Personal Injury Product Liability <input type="checkbox"/> 368 Asbestos Personal Injury Product Liability PERSONAL PROPERTY <input type="checkbox"/> 370 Other Fraud <input type="checkbox"/> 371 Truth in Lending <input type="checkbox"/> 380 Other Personal Property Damage <input type="checkbox"/> 385 Property Damage Product Liability	<input type="checkbox"/> 625 Drug Related Seizure of Property 21 USC 881 <input type="checkbox"/> 690 Other LABOR <input type="checkbox"/> 710 Fair Labor Standards Act <input type="checkbox"/> 720 Labor/Management Relations <input type="checkbox"/> 740 Railway Labor Act <input type="checkbox"/> 751 Family and Medical Leave Act <input type="checkbox"/> 790 Other Labor Litigation <input type="checkbox"/> 791 Employee Retirement Income Security Act IMMIGRATION <input type="checkbox"/> 462 Naturalization Application <input type="checkbox"/> 465 Other Immigration Actions	<input type="checkbox"/> 422 Appeal 28 USC 158 <input type="checkbox"/> 423 Withdrawal 28 USC 157 PROPERTY RIGHTS <input type="checkbox"/> 820 Copyrights <input type="checkbox"/> 830 Patent <input type="checkbox"/> 840 Trademark SOCIAL SECURITY <input type="checkbox"/> 861 HIA (1395ff) <input type="checkbox"/> 862 Black Lung (923) <input type="checkbox"/> 863 DIWC/DIWW (405(g)) <input type="checkbox"/> 864 SSID Title XVI <input type="checkbox"/> 865 RSI (405(g)) FEDERAL TAX SUITS <input type="checkbox"/> 870 Taxes (U.S. Plaintiff or Defendant) <input type="checkbox"/> 871 IRS—Third Party 26 USC 7609	<input checked="" type="checkbox"/> 375 False Claims Act <input type="checkbox"/> 400 State Reapportionment <input type="checkbox"/> 410 Antitrust <input type="checkbox"/> 430 Banks and Banking <input type="checkbox"/> 450 Commerce <input type="checkbox"/> 460 Deportation <input type="checkbox"/> 470 Racketeer Influenced and Corrupt Organizations Act <input type="checkbox"/> 480 Consumer Credit <input type="checkbox"/> 490 Cable/Sat TV <input type="checkbox"/> 850 Securities/Commodities/Exchange <input type="checkbox"/> 890 Other Statutory Actions <input type="checkbox"/> 891 Agricultural Acts <input type="checkbox"/> 893 Environmental Matters <input type="checkbox"/> 895 Freedom of Information Act <input type="checkbox"/> 896 Arbitration <input type="checkbox"/> 899 Administrative Procedure Act/Review or Appeal of Agency Decision <input type="checkbox"/> 950 Constitutionality of State Statutes
REAL PROPERTY	CIVIL RIGHTS	PRISONER PETITIONS			
<input type="checkbox"/> 210 Land Condemnation <input type="checkbox"/> 220 Foreclosure <input type="checkbox"/> 230 Rent Lease & Ejectment <input type="checkbox"/> 240 Torts to Land <input type="checkbox"/> 245 Tort Product Liability <input type="checkbox"/> 290 All Other Real Property	<input type="checkbox"/> 440 Other Civil Rights <input type="checkbox"/> 441 Voting <input type="checkbox"/> 442 Employment <input type="checkbox"/> 443 Housing/Accommodations <input type="checkbox"/> 445 Amer. w/Disabilities - Employment <input type="checkbox"/> 446 Amer. w/Disabilities - Other <input type="checkbox"/> 448 Education	Habeas Corpus: <input type="checkbox"/> 463 Alien Detainee <input type="checkbox"/> 510 Motions to Vacate Sentence <input type="checkbox"/> 530 General <input type="checkbox"/> 535 Death Penalty Other: <input type="checkbox"/> 540 Mandamus & Other <input type="checkbox"/> 550 Civil Rights <input type="checkbox"/> 555 Prison Condition <input type="checkbox"/> 560 Civil Detainee - Conditions of Confinement			

V. ORIGIN (Place an "X" in One Box Only)

- 1 Original Proceeding 2 Removed from State Court 3 Remanded from Appellate Court 4 Reinstated or Reopened 5 Transferred from Another District (specify) 6 Multidistrict Litigation

VI. CAUSE OF ACTION

Cite the U.S. Civil Statute under which you are filing (Do not cite jurisdictional statutes unless diversity):

False Claims Act, 31 U.S.C. §§ 3729-30

Brief description of cause:

Action for treble damages and civil penalties arising from false or fraudulent claims by Defendants

VII. REQUESTED IN COMPLAINT:
 CHECK IF THIS IS A CLASS ACTION UNDER RULE 23, F.R.Cv.P.
DEMAND \$

CHECK YES only if demanded in complaint:

JURY DEMAND: Yes No**VIII. RELATED CASE(S) IF ANY**

(See instructions):

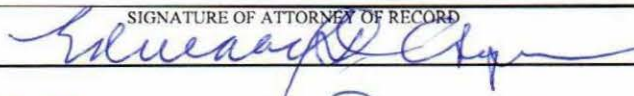
JUDGE _____

DOCKET NUMBER _____

DATE

3/15/2016

SIGNATURE OF ATTORNEY OF RECORD



FOR OFFICE USE ONLY

RECEIPT # 80281

AMOUNT

\$400.00

APPLYING IFP



JUDGE _____

MAG. JUDGE _____

COPY

1 Ross B. Brooks (N.Y. Bar No. 922122)
Russell L. Kornblith (CA Bar No. 289329)
2 SANFORD HEISLER KIMPEL, LLP
1350 Avenue of the Americas, 31st Floor
3 New York, NY 10019
Tel.: (646) 402-5650
4 Fax: (646) 402-5651

5 Edward D. Chapin (CA Bar No. 53287)
SANFORD HEISLER KIMPEL, LLP
6 501 West Broadway, Suite 515
San Diego, CA 92101
7 Tel.: (619) 577-4253
Fax: (619) 577-4250
8

9 David W. Sanford (D.C. Bar No. 457933)
SANFORD HEISLER KIMPEL, LLP
1666 Connecticut Avenue, N.W., Suite 300
10 Washington, D.C. 20009
Tel: (202) 499-5200
11 Fax: (202) 499-5199

12 *Attorneys for Plaintiffs*

13
14 UNITED STATES DISTRICT COURT
15 SOUTHERN DISTRICT OF CALIFORNIA

16
17 16CV0643 H BLM

18 UNITED STATES OF AMERICA,
19 and
20 THE STATE OF CALIFORNIA,
21 *EX REL.* [UNDER SEAL],

22 Plaintiffs,

23 v.

24 [UNDER SEAL],

25 Defendant.
26
27
28

) CIVIL ACTION NO.

) COMPLAINT

) FILED UNDER SEAL
) PURSUANT TO
) 31 U.S.C. § 3730(b)(2)

) JURY TRIAL DEMANDED

1 **I. INTRODUCTION**

2 1. This is a *qui tam* action by Plaintiff-Relator Suzanne Forrest ("Relator"), for
3 herself and on behalf of the United States and on behalf of the sovereign state of California, to
4 recover damages and civil penalties arising from Defendant Scripps Health's actions in violation
5 of the Federal False Claims Act, 31 U.S.C. § 3729 *et seq.* (the "FCA"), and the California False
6 Claims Act, Cal. Gov't Code § 12650, *et seq.*

7 2. As set forth more fully below, Defendant's unlawful conduct included: (1) billing
8 for services performed by unsupervised non-physician personnel; (2) billing for services
9 performed by unsupervised resident physicians; (3) upcoding for non-billable services performed
10 on the same day as a billable service; (4) billing for non-billable history and physical visits; (5)
11 altering medical diagnoses to ensure reimbursement; (6) billing for diabetes treatment on behalf
12 of patients lacking the requisite diagnostic criteria; and (7) billing for physician services lacking
13 adequate corresponding documentation.

14 3. As a result of Defendant's billing practices, government healthcare programs
15 approved, paid, and continue to approve and pay, claims under Medicare and Medi-Cal that they
16 otherwise would not approve or pay if not for the fraudulent conduct of Defendant.

17 4. Moreover, although Relator repeatedly put Defendant on notice that it had been
18 fraudulently overbilling these government payors, Defendant has taken no steps to return or
19 refund the fraudulently obtained monies.

20 5. Eventually, Defendant sought to silence Relator by threatening her with
21 termination if she did not acquiesce in Defendant's continuing unlawful conduct. Relator was,
22 therefore, forced to resign.

23 **II. PARTIES**

24 6. **Defendant Scripps Health** ("Scripps," "Scripps Health," or "Defendant") is a
25 nonprofit healthcare system headquartered in San Diego, California. Scripps includes four
26 hospitals and 19 outpatient facilities. According to its 2014 annual report, Scripps had revenue of
27 \$2.56 billion and assets totaling nearly \$4.3 billion.

28 7. **Relator Suzanne Forrest** is a citizen of the United States and a resident of
California. Until November 1, 2015, she was the Director of Business Operations at Scripps
Health. Ms. Forrest holds or has held numerous certifications relevant to Medicare coding. These
certifications include Certified Coding Specialist, Certified Coding Specialist – Physician-based,

1 Certified Professional Coder, Registered Health Information Technician, Registered Health
2 Information Administrator, AHIMA Approved ICD-10 Instructor, and Healthcare Compliance.

3 8. Relator Forrest has more than thirty years of experience in medical billing, coding,
4 and compliance. Prior to her position at Scripps Health, Relator worked as the Manager of the
5 Compliance Program at the University of California, San Diego Health Sciences from August
6 1998 through June 2015. Because of her expertise, Ms. Forrest has also taught CPT coding at the
7 San Diego Mesa Community College and Stephens College, and has conducted over a dozen
8 speaking engagements regarding CPT coding.

9 9. As the Director of Business Operations at Scripps Health, Relator has direct and
10 personal knowledge of the allegations described herein. Among other things, the Business
11 Services group is responsible for processing physician claims. On Relator Forrest's information
12 and belief, there are approximately 200 employees in Business Services.

13 10. Relator Forrest was supervised by Tammy Gaines, the Senior Director for
14 Business Services ("Senior Director Gaines"). Relator Forrest's duties involved, among other
15 things, overseeing edits to Centers for Medicare & Medicaid Services ("CMS") claims, provider
16 education, coding quality assessments, and monitoring staff productivity. One major aspect of her
17 position involved the supervision, management, and education of approximately 50 staff,
18 including Provider Relations Staff and biller/coders. Provider Relations Staff are responsible for
19 conducting reviews of submitted claims, comparing billing codes to the provider's
20 documentation, and providing feedback to providers. These staff also inform providers of any
21 new regulations that may influence their billing and claims. Biller/coders are in charge of
22 applying modifiers to physicians' CPT coding as needed, including when an account "hits an
23 edit," meaning that the system requires some correction of the codes. Throughout all of this,
24 Relator Forrest was expected to keep Senior Director Gaines and Jan Coughlin, the Director of
25 Compliance ("Director Coughlin"), abreast of these and any other compliance and billing issues.
26 Because of her responsibilities, Relator Forrest was privy to the billing and regulatory compliance
27 practices of Scripps Health on a large scale and constant basis.

28 **III. JURISDICTION AND VENUE**

11. This Court has jurisdiction over the subject matter of this action under both
28 U.S.C. § 1331 and 31 U.S.C. § 3732, the latter of which specifically confers jurisdiction on
this Court for actions brought under the False Claims Act, 31 U.S.C. §§ 3729 and 3730, and

1 parallel provisions of the California False Claims Act. This Court also has jurisdiction pursuant to
2 28 U.S.C. § 1331.

3 12. This Court has personal jurisdiction over Scripps Health because 31 U.S.C.
4 § 3732(a) authorizes nationwide service of process and because Defendant has at least minimum
5 contacts with the United States. Moreover, Defendant is headquartered in, can be found in, and
6 transacts—or has transacted—business in the Southern District of California.

7 13. Venue is proper in this district pursuant to 31 U.S.C. § 3732(a) because Defendant
8 can be found in and transacts—or has transacted—significant business in the Southern District of
9 California, and many of the acts forming the basis of this action occurred within the District.

10 14. In conformity with 31 U.S.C. § 3730(b)(2), Relator Suzanne Forrest has served a
11 written disclosure of all material evidence and information in her possession on the United States
12 Attorney General and the United States Attorney for this District. This written disclosure will be
13 supported by material evidence known to Relator at the time of filing this Complaint establishing
14 the existence of Defendant’s fraudulent conduct, which resulted in economic loss to the
15 Government. Because the information includes attorney-client communications and work product
16 of Relator’s attorneys, and will be submitted to those Federal and California officials in their
17 capacity as potential co-counsel in the litigation, Relator understands her disclosures to be
18 confidential and exempt from disclosure under the Freedom of Information Act. 5 U.S.C. § 552;
19 31 U.S.C. § 3729(c).

20 15. There has been no statutorily relevant public disclosure of the “allegations or
21 transactions” in this Complaint. *See* 31 U.S.C. § 3730(e)(4). Assuming there had been such a
22 disclosure, Relator Suzanne Forrest is an “original source” under the FCA and parallel provisions
23 of the California False Claims Act. *Id.*

24 **IV. LEGAL AND REGULATORY FRAMEWORK**

25 **A. The False Claims Act**

26 16. The False Claims Act (“FCA”) was originally enacted in 1863 and was
27 substantially amended in 1986 by the False Claims Amendments Act, Pub. L. 99-562, 100 Stat.
28 3153. Congress enacted the 1986 amendments to enhance and modernize the United States
Government’s tools for recovering losses sustained from the perpetuation of fraud against the
American taxpayer. The amendments were intended to create incentives for people with
knowledge of frauds against the Government to disclose the information without fear of reprisals
or Government inaction and to encourage the private bar to commit resources to prosecuting

1 fraud on the Government's behalf. The FCA was further amended in May 2009 by the Fraud
2 Enforcement and Recovery Act of 2009 ("FERA") and again in March 2010 by the Patient
3 Protection and Affordable Care Act ("PPACA"). Both FERA and PPACA made a number of
4 procedural and substantive changes to the FCA in an attempt to ease the government and private
5 Relators' burdens in investigating and prosecuting *qui tam* suits under the FCA.

6 17. The FCA allows any person having information about false or fraudulent claims to
7 bring an action for herself and the Government, and to share in any recovery. The Act requires
8 that the complaint be filed under seal for a minimum of 60 days (without service on Scripps
9 Health during that time) to enable the Government to (a) conduct its own investigation without
10 Scripps Health's knowledge and (b) determine whether to join the action.

11 18. Additionally, the California False Claims Act allows a person having information
12 about false or fraudulent claims to bring an action on behalf of herself and the state of California.
13 Relator brings this action on her own behalf, along with that of the United States and the State of
14 California.

15 **B. The Medicare Program**

16 19. Medicare, enacted in 1965 under Title XVIII of the Social Security Act, is a third-
17 party reimbursement program that underwrites medical expenses of the elderly and the disabled.
18 42 U.S.C. §§ 1395 *et seq.* Medicare reimbursements are paid from the federal Supplementary
19 Medical Insurance Trust Fund. Medicare Part A covers hospital services. Medicare Part B
20 generally covers physician services, including medical and surgical treatment and outpatient
21 treatment and diagnosis. Part B, 42 U.S.C. §§ 1395j *et seq.* and 1395l (payment of benefits).
22 Physicians, non-physician practitioners, and other health care suppliers must enroll in the
23 Medicare program to be eligible to receive Medicare payment for covered services provided to
24 Medicare beneficiaries. 42 C.F.R. § 424.505.

25 20. In order to enter into a Provider Agreement authorizing them to provide services to
26 Medicare beneficiaries, all providers must submit an enrollment application to the program on its
27 Form CMS 855A. Among other things, the application requires providers to sign a certification
28 that states in relevant part:

Section 15: CERTIFICATION STATEMENT

A. Additional Requirements for Medicare Enrollment

...

3. I agree to abide by the Medicare laws, regulations and program instructions that apply to this provider. The Medicare laws, regulations, and program instructions

1 are available through the Medicare contractor. I understand that payment of a
2 claim by Medicare is conditioned upon the claim and the underlying transaction
3 complying with such laws, regulations, and program instructions (including, but
4 not limited to, the Federal anti-kickback statute and the Stark law), and on the
5 provider's compliance with all applicable conditions of participation in Medicare.

6 ...

6. I will not knowingly present or cause to be presented a false or fraudulent claim
for payment by Medicare, and I will not submit claims with deliberate ignorance
or reckless disregard of their truth or falsity.

7 Medicare Enrollment Application, Institutional Providers, CMS – 855A.

8 21. Form CMS 855A must be resubmitted every five years, to verify the accuracy of
9 enrollment information, or any time there is a change in the information provided on the form.
10 42 CFR § 424.515.

11 22. All providers that submit Medicare claims electronically to CMS must certify in
12 their application that, among other things, they “will submit claims that are accurate, complete,
13 and truthful,” and must acknowledge that “all claims will be paid from Federal funds, that the
14 submission of such claims is a claim for payment under the Medicare program, and that anyone
15 who misrepresents or falsifies or causes to be misrepresented or falsified any record or other
16 information relating to that claim that is required pursuant to this agreement may, upon
17 conviction, be subject to a fine and/or imprisonment under applicable Federal law.” *See* Medicare
18 Claims Processing Manual, § 30.2.A.

19 23. All providers must also contemporaneously create and maintain accurate medical
20 records that support the providers' claims for reimbursement. *See, e.g.*, CMS MLN Matters
21 Number: SE1022 (“Providers/suppliers should maintain a medical record for each Medicare
22 beneficiary that is their patient. Remember that medical records must be accurately written,
23 promptly completed, accessible, properly filed and retained.”).

24 24. For inpatient treatment, reimbursement to treating facilities (such as hospitals) is
25 governed by Medicare Part A, 42 U.S.C. §§ 1395c-1395i-5. For outpatient treatment,
26 reimbursement to health care providers (such as physicians) is governed by Medicare Part B, 42
27 U.S.C. §§ 1395j-1395w-5.

28 **C. The Medicaid Program**

25 25. Medicaid is a federally-funded and state-funded health program, benefiting
26 “categorically eligible” people, who are primarily low-income individuals and families. Like
27 Medicare, it was created in 1965 pursuant to Title XIX of the Social Security Act. Under
28 Medicaid, participating states administer state Medicaid programs that subsidize health care

1 coverage for eligible residents. The individual state programs reimburse medical providers and
2 hospitals for services rendered to program participants. The states receive federal funds to pay for
3 Medicaid services.

4 26. Each state's Medicaid program must cover hospital services, 42 U.S.C.
5 § 1396(a)(1)(A), 42 U.S.C. § 1396d(a)(1)-(2), and uses a cost reporting method similar to that
6 used under Medicare.

7 27. Each physician who participates in the Medicaid program must sign a Medicaid
8 provider agreement with his or her state. Although there are variations in the agreements among
9 the states, all states require the prospective Medicaid provider to agree that he or she will comply
10 with all Medicaid requirements, including the fraud and abuse provisions.

11 28. Similar to Medicare coverage requirements, medical services must be reasonable
12 and medically necessary in order to be subsidized by Medicaid. Claims for reimbursement
13 presented by a provider to a state Medicaid program are subject to terms of certification. These
14 terms require that the medical services for which the claims are sought were provided in
15 accordance with applicable federal and state laws.

16 **D. TRICARE/CHAMPUS**

17 29. In 1967, the Department of Defense created the Civilian Health and Medical
18 Program of the Uniformed Services ("CHAMPUS"), which is a federally funded medical
19 program created by Congress. 10 U.S.C. § 1071. CHAMPUS beneficiaries include active military
20 personnel, retired personnel, and dependents of both active and retired personnel. *Id.*

21 30. In 1995, the Department of Defense established TRICARE, a managed healthcare
22 program, which operates as a supplement to CHAMPUS. *See* 32 C.F.R. §§ 199.4, 199.17(a).
23 Since the establishment of TRICARE in 1995, both programs are frequently referred to
24 collectively as TRICARE/CHAMPUS, or just "TRICARE." The purpose of the TRICARE
25 program is to improve healthcare services to beneficiaries by creating "managed care support
26 contracts that include special arrangements with civilian sector health care providers." 32 C.F.R.
27 § 199.17(a)(1).

28 31. Just as with Medicare and Medicaid, TRICARE providers have an obligation to
provide services and supplies at only the appropriate level and "only when and to the extent
medically necessary." 32 C.F.R. § 199.6(a)(5).

32. TRICARE's governing regulations, like Medicare's and Medicaid's requirements
also are based upon "medical necessity." TRICARE's governing regulations require that services

1 provided be “furnished at the appropriate level and only when and to the extent medically
2 necessary,” and such care must “meet[] professionally recognized standards of health care [and
3 be] supported by adequate medical documentation . . . to evidence the medical necessity and
4 quality of services furnished, as well as the appropriateness of the level of care.” 32 C.F.R.
5 § 199.6(a)(5). In this respect, similar to Medicare and Medicaid, services provided at a level
6 higher than is medically necessary are improper and violations of TRICARE. *Id.*

6 **V. DEFENDANT’S UNLAWFUL CONDUCT**

7 33. Throughout her time at Scripps, Relator Forrest personally observed an array of
8 fraudulent schemes. These schemes, both individually and together demonstrate deliberate
9 indifference and recklessness towards, as well as knowledge of, widespread violations of
10 Medicare, Medi-Cal, and TRICARE billing requirements. In each case, the violations of payment
11 guidelines resulted in Scripps collecting government reimbursements to which it was not entitled.
12 When Relator Forrest sought to warn Scripps of its widespread non-compliance, her warnings
13 were not heeded and instead were deliberately ignored. Eventually, the calls for silence became
14 deafening. Faced with a threat of termination if she continued to blow the whistle on Scripps’s
15 widespread illegal conduct, Relator Forrest was forced to resign.

15 **A. Violations of the “Incident to” Rule**

16 34. While at Scripps, Relator Forrest learned of widespread violations of Medicare’s
17 so-called “incident to” rules governing clinical treatment. Under these rules, a physician must be
18 present when a service is billed “incident to” her or his care. In such cases, the provider is
19 permitted to bill for the service under his or her own Medicare provider number (and Medicare
20 certifications). If the physician is not present, then in order for the services to be reimbursable,
21 they must be submitted under the provider number of the provider who actually provided the
22 service.

22 35. “Incident-to services are a program vulnerability in that they do not appear in
23 claims data and can be identified only by reviewing the medical record. They may also be
24 vulnerable to overutilization and expose beneficiaries to care that does not meet professional
25 standards of quality.” Office of Inspector General Work Plan, Fiscal Year 2013, U.S. Department
26 of Health & Human Services.

26 36. The Medicare Coverage Manual provides that “Physician assistants, nurse
27 practitioners, clinical nurse specialists, certified nurse midwives, clinical psychologists, clinical
28 social workers, physical therapists and occupational therapists all have their own benefit

1 categories and may provide services without direct physician supervision and bill directly for
2 these services. When their services are provided as auxiliary personnel under direct physician
3 supervision, they may be covered as incident to services, in which case the incident to
4 requirements would apply.” (§ 60.A)

5 37. The Manual further explains that “To be covered incident to the services of a
6 physician or other practitioner, services and supplies must be . . . Furnished by the physician or by
7 auxiliary personnel under the physician’s direct supervision.” Direct supervision, in turn, is
8 defined as follows: “Direct supervision in the office setting does not mean that the physician must
9 be present in the same room with his or her aide. However, the physician must be present in the
10 office suite and immediately available to provide assistance and direction throughout the time the
11 aide is performing services.” *See also* Physical, Occupational, and Speech Therapy Services,
12 Centers for Medicare & Medicaid Services, Jan 5, 2012, *available at*:
13 [https://www.cms.gov/Research-Statistics-Data-and-Systems/Monitoring-Programs/Medical-](https://www.cms.gov/Research-Statistics-Data-and-Systems/Monitoring-Programs/Medical-Review/Downloads/TherapyCapSlidesv10_09052012.pdf)
14 [Review/Downloads/TherapyCapSlidesv10_09052012.pdf](https://www.cms.gov/Research-Statistics-Data-and-Systems/Monitoring-Programs/Medical-Review/Downloads/TherapyCapSlidesv10_09052012.pdf); Report to Congress: Standards for
15 Supervision of Physical Therapist Assistants (PTAs) and the Effects of Eliminating the
16 “Personal” PTA Supervision Requirement on the Financial Caps for Medicare Therapy Services,
17 *available at*: <https://www.cms.gov/medicare/billing/therapyservices/downloads/61004ptartc.pdf>;
18 *United States v. Prince*, 618 F.3d 551, 556 (6th Cir. 2010); *Hand Rehabilitation Ctr. v. Workers’*
19 *Comp. Appeals Bd.*, 34 Cal. App. 4th 1204, 1212 (Cal. App. 4th Dist. 1995).

20 38. Services provided in an outpatient setting are submitted to Medicare through
21 Part B on an HCFA 1500 Form and signed electronically by the provider. That form includes the
22 following certification:

23 I certify that the services shown on this form were medically indicated and necessary for
24 the health of the patient and were personally furnished by me or were furnished incident
25 to my professional service by my employee under my immediate personal supervision,
26 except as otherwise expressly permitted by Medicare or CHAMPUS regulations.

27 For services to be considered “incident” to a physician’s professional service, 1) they
28 must be rendered under the physician’s immediate personal supervision by his/her
employee, 2) they must be an integral, although incidental part of a covered physician’s
service, 3) they must be of kinds commonly furnished in physician’s offices, and 4) the
services of nonphysicians must be included on the physician’s bills.

39. At Scripps, however, claims are submitted for physical therapy services provided
by auxiliary personnel, including physical therapists, under the physician’s provider number; that
is, under the guise that the services were provided under the physician’s direct supervision, when,

1 in fact, the physicians were often not present when the services were provided.

2 40. Relator Forrest determined that as a matter of policy, Scripps required only that
3 physicians be available by telephone, and not on site, as the Medicare Coverage Manual required.
4 Moreover, she learned that physical therapists at Scripps could not bill directly for services that
5 they provided, because they do not have Medicare provider numbers of their own. Instead, all
6 physical therapy services were billed as incident to physician services, regardless of the
7 physician's presence in the suite.

8 41. Relator learned of these systemic violations through an email chain. On September
9 2, 2015, Senior Director of Finance Jeremy Church ("Director Church") wrote to Senior Financial
10 Analyst Dimtry Kutsenko ("Analyst Kutsenko") to say that "Dr. Walker's wRVUs in Physical
11 Therapy BAN are unusually [high]. We should reach out to Provider Relations on that." Relative
12 Value Units, or RVUs, are a measure of Medicare reimbursement value for physician services. In
13 other words, Director Church observed that Dr. Walker was billing an unusually high amount of
14 physical therapy under his provider number.

15 42. Analyst Kutsenko in turn contacted Provider Relations Analyst Kathryn Stanley,
16 who inquired whether a computer change might be responsible for the billing change. Eventually,
17 Scripps personnel determined that Dr. Walker's unusually high billing for physical therapy
18 services was the result of a computer programming action within GE's Centricity Business
19 system, the system used to electronically submit the Medicare Form 1500 discussed above.
20 Programmers had implemented a script that would "change the provider to Walker if the provider
21 of service on the encounter = PHYSICAL THERAPIST." In other words, any patient receiving
22 any physical therapy, provided by any physical therapist was being billed under Dr. Walker's
23 provider number.

24 43. When Relator Forrest received this email chain, she emailed Kelly Bauer, Manager
25 of the biller/coders ("Manager Bauer"), on September 17, 2015, to inquire as to whether Dr.
26 Walker had been on site for these billings. Manager Bauer informed Relator Forrest later that day
27 that Dr. Walker was not, in fact, on site.

28 44. Relator Forrest subsequently learned that Scripps personnel had conducted
meetings on its lack of compliance in this regard. Relator Forrest learned from Director MaryAnn
Wingrove that Senior Director Gaines had called an ad hoc meeting on or around December 6,
2015, to discuss the issue. Yet, rather than remedy the problem, Scripps personnel had been
instructed to search for a loophole.

1 45. Moreover, Scripps cannot comply with the incident to rules by billing for services
2 under the provider numbers of the physical therapists because, as discussed above, physical
3 therapists at Scripps do not have separate Medicare provider numbers.

4 46. Relator Forrest estimates that this practice had been commonplace at Scripps for
5 years, and, as a result Scripps Health has retained substantial government funds submitted by
6 Scripps providers for care for which Scripps was ineligible for reimbursement.

7 47. In addition, despite repeated warnings by Relator Forrest, Scripps has not returned
8 any of the reimbursements wrongfully claimed by physicians.

9 **B. Violations of Medicare's Teaching Physician Rules**

10 48. Relator also knows that Scripps has a widespread practice of billing Medicare for
11 services provided by medical residents outside the presence of attending or treating physicians.

12 49. The Medicare Claims Processing Manual, Chapter 12, § 100.1, instructs that,
13 pursuant to 42 C.F.R. § 415.270, Medicare provides for reimbursement of services provided by a
14 resident only when the teaching physician was physically present during the critical or key
15 portions of the service.

16 50. Furthermore, the Medicare Claims Processing Manual, Chapter 12, § 100.1.1(A)
17 clarifies that “[f]or purposes of payment, [Evaluation and Management] E/M services billed by
18 teaching physicians require that they personally document at least the following:

- 19 • That they performed the service or were physically present during the key or critical
- 20 portions of the service when performed by the resident; and
- 21 • The participation of the teaching physician in the management of the patient.”

22 The Manual also specifies one further exception not applicable here. If the underlying procedure
23 does not meet *all* criteria under the descriptor, the provider must bill under a less comprehensive
24 code.

25 51. In spite of this limitation, Scripps personnel regularly submitted claims for
26 services performed by residents without even documenting the presence of the attending
27 physician.

28 52. Relator Forrest learned of this practice while doing a review of claims submitted
with the GC Modifier (“GC Report”). The GC modifier indicates that services for a claim were
performed in part by a resident. At Scripps, the Compliance team circulates the GC Report on a
monthly basis between Compliance and Business Services. The GC Report contains
particularized details of the individual transactions at issue.

1 53. Relator Forrest reviewed the GC Report and compared it to the physicians' notes
2 on several patients. Based on this review, Relator Forrest determined that approximately six out
3 of 10 physicians had billed for claims that showed no documentary evidence of the presence of an
4 attending physician. Based on this cursory review, Relator believes that Scripps was submitting
5 approximately 500 false claims per month for services performed by a resident without
6 documentary evidence of the presence of an attending physician.

7 54. Relator Forrest informed Senior Director Gaines of this ongoing fraud via email on
8 August 25, 2015 and attached a spreadsheet containing the GC Report. Senior Director Gaines,
9 however, never responded to Relator's email.

10 55. Relator Forrest also informed Director Coughlin and Senior Director Gaines of this
11 ongoing lack of compliance at an in-person meeting in or around September 2015. Nonetheless,
12 so far as Relator is aware, Scripps never took action to correct this ongoing lack of compliance or
13 to refund reimbursements that had been fraudulently obtained.

14 **C. Upcoding Through Unwarranted Coding of Modifier 25**

15 56. The Medicare and Medi-Cal programs reimburse medical procedures based on the
16 Current Procedural Technology ("CPT") codes. Each CPT code describes a set of medical,
17 surgical, and diagnostic services as defined by the American Medical Association ("AMA").
18 When a physician or hospital submits a CPT code to Medicare or to Medi-Cal, she or he is stating
19 that she or he performed the services designated by the code.

20 57. In addition to CPT codes, the AMA also provides certain modifiers that identify
21 additional services that a physician may provide in addition to those identified by the underlying
22 CPT code. Generally speaking, modifiers indicate some billing alteration or clarification of the
23 CPT code, and were designed by CMS to promote accurate coding by providers and to prevent
24 Medicare payment for improperly coded services.

25 58. Typically, at Scripps, modifiers are added by biller/coders at the end of the claim
26 submission process. This process begins when a physician makes note of the services that she or
27 he performed in the hospital's electronic medical records system, Allscripts. When the
28 physician's note is complete, the physician then adds the diagnosis code(s) and submits it in
Allscripts. The account, including the intended billing code, then enters a biller/coder's work
queue. The biller/coder then determines whether the codes are appropriate and adds any
modifiers. Once the biller/coder completes this process, the account is released into Scripps's GE
Centricity Business system, which, in turn, submits the claim to the Government for payment.

1 59. Modifier 25 was established to facilitate the reporting of evaluation and
2 management (E/M) services on the same day as a procedure for which separate payment may be
3 made. In order for the E/M service to be separately reimbursable, however, the service must be
4 significant enough so as to necessitate independent assessment of a distinct problem or condition.

5 60. As pertinent here, Modifier 25 connotes a “significant, separately identifiable
6 evaluation and management [E/M] service by the same physician on the same day of the
7 procedure or other service.” Medicare gives the following example of a “significant, separately
8 identifiable” E/M service: “A patient reports for pulmonary function testing in the morning and
9 then attends the hypertension clinic in the afternoon. The pulmonary function tests are reported
10 without an E/M service code. However, an E/M service code with the modifier –25 appended
11 should be reported to indicate that the afternoon hypertension clinic visit was not related to the
12 pulmonary function testing.” Department of Health and Human Services, Health Care Financing
13 Administration, Program Memorandum Intermediaries, Transmittal, No. A-00-40 (July 20, 2000).

14 61. Thus, the proper billing of a surgical procedure and a legitimate E/M service
15 would be a billing for the procedure and a separate line item for the E/M service accompanied by
16 the Modifier 25 code. Absent the Modifier 25 code, the services beyond the surgical service are
17 not separately compensable by government health insurance. That is, the Modifier 25 results in a
18 higher reimbursement because it signifies that the additional service provided is both significant
19 and separately identifiable. *See United States v. Poulin*, 461 Fed. App’x 272, 281 (4th Cir. 2012).

20 62. Scripps Health coders, however, frequently add Modifier 25 even when no
21 significant, separately identifiable E/M service is being performed. Relator noticed the high use of
22 Modifier 25 shortly after she began work at Scripps Health. Based on her anecdotal observations,
23 Relator estimated that in approximately 35% of CPT submissions, staff had added Modifier 25.

24 63. Relator ordered a review of those physicians with the highest use of Modifier 25
25 around August 2015. Dr. Christopher Bergeron was included in the Modifier 25 billing review as
26 having a high utilization of the Modifier. The review showed that approximately 10% of Dr.
27 Bergeron’s Modifier 25 billings were erroneous, meaning that biller/coders had coded
28 Modifier 25 when the service receiving the code should in fact have been included within the
surgical package connoted by the underlying CPT code.

 64. On October 13, 2015, Sonja Crouch, a Provider Relations Analyst, wrote to Dr.
Bergeron to so inform him. Dr. Bergeron responded that he did not enter the modifiers, but
instead “modifiers are appended by the biller coders. . . . I have not done that since my arrival

1 here nearly 5 years ago so this is likely a coder issue as well.”

2 65. Relator Forrest then sought to understand why coders were improperly inputting
3 Modifier 25 on a large scale. On October 16, 2015, Relator Forrest wrote to Lyn Perez, a coder
4 (“Coder Perez”), to ask about several cases where Coder Perez had used Modifier 25 even though
5 the physician had not performed a “significant, separately identifiable evaluation and
6 management [E/M] service.” Relator Forrest then identified three transactions: The first
7 concerned a patient, date of service 2015, provided by Dr. Gilbertson; the second concerned a
8 patient, date of service 2015, provided by Dr. Izadpanah; and the third concerned a patient, date
9 of service 2015, provided by Dr. Saekow.

10 66. Coder Perez responded as follows: “I am sure there are a lot more encounters that
11 have a procedure and an E&M billed together. I am also sure that the E&M on some of those bills
12 should not have been billed. There are quite a few providers that pad their bill. It is an ongoing
13 problem.”

14 67. Also on October 16, 2015, Relator Forrest contacted Katie Salas, another coder
15 (“Coder Salas”). Relator Forrest identified six transactions in which Coder Salas had added the
16 Modifier 25 code, two of which were not supported by documentation and four of which did not
17 warrant the addition of the code. Relator included a screen shot from Allscripts of some of the
18 additions. The first transaction took place in 2015, was provided by Dr. Michael Thompson to a
19 patient, and concerned the CPT code 99212 with Modifier 25 as well as CPT codes 29075 and
20 Q4010. The second transaction took place in 2015, was provided by Dr. Thompson to a second
21 patient, and concerned the CPT code 99213 with Modifier 25 as well as CPT codes 20605
22 (entered twice), 215936, J3301, and 9710. In addition, Relator Forrest identified a transaction for
23 a third patient, provided by Dr. Thompson and three transactions by Dr. Thorne to three different
24 patients, all provided in 2015.

25 68. In response, Coder Salas explained as follows:

26 I added the MOD 25 because that is how we have been trained and program to do.
27 If the E&M is provided just add the MOD 25 and submit. Don’t ask any questions
28 or read any documentation if you don’t need to. On this one I just added and
submitted the charge.

29 69. The next week, Relator Forrest wrote to Teresa Bellez, Supervisor of the
30 biller/coders (“Supervisor Bellez”). Relator Forrest asked Supervisor Bellez “when the biller
31 coders are working edits and there is an E/M and procedure what is the expectation/procedure that
32 they do?” Supervisor Bellez responded that the coders “have been instructed to add the

1 modifier 25. As most of these are for level I coders there is no expectation that they need to verify
2 that a separately identifiable visit was done in addition to the procedure. They are not expected
3 nor have the tools to ensure the level of E&M submitted by the physician is quantified.” In other
4 words, even for services that are clearly part of the surgical package, biller/coders at Scripps were
5 instructed to add the Modifier 25, which had the effect of increasing the reimbursement package.

6 70. Based on this correspondence Relator Forrest concluded that Scripps had been
7 knowingly or recklessly submitting claims for separately identifiable E/M services for some time.
8 Relator so informed Senior Director Gaines and Director of Compliance Coughlin. Nonetheless,
9 so far as Relator Forrest is aware, Scripps never took any action to return monies fraudulently
10 obtained through the unwarranted use of Modifier 25.

11 **D. Overbilling for History and Physicals**

12 71. Relator Forrest soon learned that physicians had also been regularly overbilling for
13 preoperative history and physical visits as well. On October 15, 2015, Relator Forrest arranged
14 for a “Billing Services Brief” to be sent to all physicians at Scripps. The Brief explained a
15 hypothetical billing scenario set out by the American Medical Association in which a decision is
16 made to operate and, two weeks later, the patient returns for a history and physical visit on the
17 eve of the operation. During the visit, the provider “spend[s] approximately 45 minutes with the
18 patient answering all his/her questions.” The bulletin concluded that “[t]his is not a separately
19 billable service and should not be billed.”

20 72. The response of Scripps physicians was swift and highly contentious. For example,
21 Dr. Salvatore Pacella responded: “The preop visit often requires 45 plus minutes of provider
22 time . . . why this free?” (sic) And Dr. Ross Rudolph responded that Ms. Forrest’s message “is
23 not what it says in the CPT book.”

24 73. Faced with a provider backlash, Senior Director Gaines ordered Relator Forrest to
25 cease engaging. She emailed Relator Forrest stating, “[s]ince early yesterday morning I have been
26 trying to undo the damage from this which has reached a new high within the organization as it
27 has been sent to the CFO, physician leadership and likely the president of SMF.”

28 74. Nonetheless, Relator Forrest did receive one supportive email from Dr. Hugh
Greenway, the Chairman of Mohs surgery and CEO emeritus of Scripps Clinic. Dr. Greenway
wrote that “some of the people [who are] complaining the most appear to be those involved with
post-op reconstruction of my MOHs cases where the finances are important to some more than
others..” (sic) In other words, Dr. Greenway indicated that the desire to bill additional

1 preoperative visits was born of a desire to increase billings for certain practices.

2 75. Based on these messages, Relator Forrest concluded that Scripps physicians had
3 regularly been billing Government payors for visits on the day before surgery that should not
4 have been separately compensable. Further, based on the foregoing responses, Relator Forrest
5 also determined that none of these providers would be undertaking appropriate steps to refund
6 monies obtained through wrongfully billed reimbursements.

6 **E. Altering Diagnoses**

7 76. Relator also observed that Scripps has a widespread practice of altering medical
8 diagnoses to ensure payment.

9 77. The GE Centricity system is designed to “hit an edit” whenever a provider submits
10 a diagnosis that is not reimbursable by the intended Government payor. Hitting an edit means that
11 rather than submitting the claim for payment, the system instead holds the claim in the
12 biller/coder’s work queue for review and/or revision.

13 78. Relator learned that the hospital had a “Denials Committee,” whose goal was to
14 ensure that Business Services had a nearly 100% Medicare and Medi-Cal reimbursement rate. In
15 conformity with this philosophy, Scripps expected that all codes that hit an edit would be
16 modified to ensure payment.

17 79. To facilitate this fraudulent scheme, whenever the GE Centricity system “hit an
18 edit” informing the Scripps Provider Relations staff that a diagnosis was not covered, the Provider
19 Relations Analyst was instructed by “Job Guides” created by Business Services to search for a list
20 of covered diagnoses and then send it to the provider under the Orwellian guise of “educating the
21 provider.” The provider would then alter the diagnosis to one of the payable diagnoses and then
22 resubmit the claim for payment.

23 80. Relator saw this practice firsthand through an email chain concerning a patient
24 (“Patient 1”). Patient 1’s treatment in 2015 was initially submitted under the diagnosis code
25 “Aneurysm of Artery of lower extremity,” Code 172.4.

26 81. This diagnosis, however, did not support the medical necessity, and therefore
27 reimbursability, of the procedures performed. So, in order to obtain reimbursement, Provider
28 Relations Analyst December Noble (“Analyst Noble”) wrote to Dr. Ankur Chandra to explain
that “[t]his diagnosis does not support medical necessity.” Further she instructed, “[b]elow is a
list of diagnosis codes that support medical necessity. Please review and submit the appropriate
diagnosis to support services rendered. (Note: I’ve attached the LCD-Local Coverage

1 Determination from Medicare for your reference).” Finally, she instructed, “let me know that
2 you’ve made the change in Allscripts.”

3 82. Upon information and belief, Dr. Chandra made the change as instructed by
4 Analyst Noble, and the false claim was submitted to the government for payment.

5 83. Relator believes that an analysis of the patient’s charts will reveal that the
6 appropriate diagnosis is the original aneurysm diagnosis.

7 84. Relator further believes that this practice could be discovered on a large scale by
8 looking at denial reports and then subsequent resubmissions on the same patient’s account.
9 Moreover, Relator believes that the AllScripts system contains an audit trail that will show when
10 and who modified the diagnosis.

11 **F. False Diabetes Diagnoses**

12 85. Similarly, Relator also observed that Scripps Health violated Medicare rules and
13 guidelines by submitting false claims for diabetes treatment, when the patient did not in fact meet
14 the necessary diagnostic criteria for diabetes.

15 86. Medicare covers diabetes self-management training (DSMT). According to the
16 Center for Medicare and Medicaid Services, DSMT includes “instruction in self-monitoring of
17 blood glucose; education about diet and exercise; an insulin treatment plan developed specifically
18 for the patient who is insulin-dependent; and motivation for patients to use the skills for self-
19 management.”

20 87. In order for a claim for DSMT services to qualify for Medicare reimbursement,
21 patients must meet CMS guidelines for a diabetes diagnosis. Section 300.1 of the Medicare
22 Claims Processing Manual specifies the diagnostic criteria for diabetes:

- 23 • A fasting blood sugar greater than or equal to 126 mg/dL on two different
24 occasions;
- 25 • A 2 hour post-glucose challenge greater than or equal to 200 mg/dL on 2 different
26 occasions; or
- 27 • A random glucose test over 200 mg/dL for a person with symptoms of
28 uncontrolled diabetes.

88. Relator observed, however, that at Scripps Health, providers often submitted
claims for DSMT reimbursement with reckless disregard for whether the patient in fact met the
foregoing diagnostic criteria. Specifically, Relator Forrest observed that providers would add the
CPT code for a diabetes diagnosis despite having taken and recorded the patient’s physiological

1 indicators showing that the patient did not meet the foregoing criteria. Upon receiving these bills,
2 Scripps biller/coders nonetheless submitted claims to Medicare for reimbursement of DSMT
3 services. In all cases, these coders had access to all the relevant patient data to be able to confirm
4 that the diagnosis was correct, and, in at least some cases, coders did in fact determine that the
5 diagnostic classification was incorrect. Nonetheless, these false claims were submitted for
reimbursement.

6 89. Relator Forrest learned of this practice via email from Analyst Noble dated
7 September 21, 2015, when she saw correspondence between Kelly Barger, Clinical Supervisor of
8 Scripps Diabetes and Prevention Office (“Supervisor Barger”) and Analyst Noble. On September
9 16, 2015, Supervisor Barger wrote to Analyst Noble identifying a patient who “does not have
10 numbers in the diabetes [sic], newly dx [diagnosed] and medicare.”

11 90. In response, on September 21, 2015, Analyst Noble forwarded this email to
12 Relator Forrest and Senior Director Gaines. Analyst Noble asked Relator Forrest and Senior
Director Gaines to “please chime in as to how this should be addressed with the providers.”

13 91. Later that day, Supervisor Barger wrote to Relator Forrest and others to clarify,
14 “what is my responsibility as clinical supervisor of our ADA recognized diabetes education
15 program in regards to MDs referring patients for diabetes education and us billing mediocre for
16 diabetes education when the diagnostic criteria below does not meet Medicare guidelines. The
17 doctor is giving them this diagnosis of diabetes but the labs do not meet the guidelines. Patient
does not have diabetes in Medicare’s eyes.”

18 92. In response, Relator Forrest proposed that Scripps Health should “[c]onsider
19 presenting the patient with an [Advance Beneficiary Notice] for the lab with the reason that
20 Medicare m[a]y not pay due to medical necessity.” In other words, Relator proposed, Scripps
21 should notify the patient that the patient may be responsible for the charges because the patient
22 does not qualify for Medicare reimbursement.

23 93. In response, however, Supervisor Barger wrote that “Medicare will pay because
24 the diabetes dx code is on the bill. Only during an audit would they discover that the patient did
25 not meet the diagnostic criteria of diabetes. . . . I am not worried about not getting paid by
medicare. I am worried about getting into hot water with medicare.”

26 94. To the best of Relator’s knowledge, this practice was widespread and continues.
27 Despite knowledge that certain patients do not qualify for DSMT, Scripps continues to submit
28 false claims for reimbursement. And despite knowledge that it has obtained funds through such

1 false claims, Scripps has not taken steps to return the fraudulently obtained monies.

2 **G. Violations of Medicare's Scribe Rules**

3 95. Relator also learned of widespread violations of Medicare's "scribe" rules.
4 Medicare requires that when a medical assistant scribes for the doctor, *i.e.*, writes up the
5 physician's assessment, the scribe must follow certain Medicare guidelines.

6 96. Specifically, the scribed examination must be appropriately documented and
7 attested. The documentation must contain the name, title, and signature of both the scribe and the
8 physician, as well as time and date. Of equal importance, the physician must review the scribed
9 services and note her or his agreement with the accuracy of what has been scribed. Indeed,
10 42 CFR § 482.2, entitled "Condition of participation: Medical record services," requires that
11 "[a]ll patient medical record entries must be legible, complete, dated, timed, and authenticated in
12 written or electronic form by the person responsible for providing or evaluating the service
13 provided, consistent with hospital policies and procedures."

14 97. At Scripps, however, Relator learned that medical assistants merely noted that they
15 had scribed examinations by signing a line on the final page. Scripps kept no evidence, however,
16 that physicians reviewed the scribed notes for accuracy. Moreover, the forms do not note that
17 dates and times that the services and authentication are performed. Relator Forrest is in
18 possession of a copy of such a form completed by Dr. Izadpanah.

19 98. As a result, Relator believes that Physicians did not review scribed documentation
20 for accuracy but nonetheless submitted claims based on scribed examinations to government
21 payors for reimbursement.

22 **H. Retaliatory Constructive Discharge**

23 99. As discussed *supra*, Relator Forrest sought to correct the fraudulent billing
24 procedures on several occasions. On each occasion, however, her suggestions for ensuring
25 compliance, decreasing fraudulent billings, and returning wrongfully obtained funds, were
26 rebuffed.

27 100. These conflicts came to a head when Relator Forrest requested that a compliance
28 bulletin be sent to all Scripps physicians regarding the proper billing of history and physical
consultations, discussed *supra*, Section V.D.

101. On October 20, 2015, Senior Director Gaines wrote to Relator Forrest to say that
Relator Forrest's "email H&Ps didn't go over very well across Scripps." She also stated that "it
had landed squarely in the laps of [senior Scripps leadership]." Relator Forrest responded that her

1 intent was that the email should be educational, but Senior Director Gaines nonetheless insisted
2 that the two “try to connect.”

3 102. In or around this time, Relator Forrest and Senior Director Gaines spoke
4 personally one-on-one. At this meeting, Senior Director Gaines informed Relator Forrest of her
5 surprise that Relator Forrest was such a “troublemaker.” Senior Director Gaines also explained
6 that she had contacted a former colleague of Relator Forrest’s from Relator Forrest’s previous
7 employment at UCSD, to see if she had been known as a “troublemaker” there. Senior Director
8 Gaines then informed Relator Forrest that she has apologized to those physicians who had
9 received Relator Forrest’s compliance bulletin and that Relator Forrest needed to get used to the
10 culture. Finally, Senior Director Gaines stated that she “can’t guarantee” that Relator Forrest
11 would get “another pass.”

12 103. Relator Forrest understood this statement to mean that she would be fired if she
13 again spoke up against physicians’ non-compliance with applicable Medicare and Medi-Cal
14 billing regulations. In other words, Relator Forrest knew that she would either have to acquiesce
15 in the submission of false claims, speak up and be fired, or resign.

16 104. Faced with this Hobson’s choice, Relator Forrest resigned. In her resignation
17 letter, Relator Forrest expressed that she was deeply troubled by the “culture” at Scripps, a
18 carefully chosen euphemism for the widespread lack of compliance and the response to her
19 emails regarding compliance issues.

20 **VI. CAUSES OF ACTION**

21 **COUNT I**

22 **FEDERAL FALSE CLAIMS ACT**

23 **Violations for Causing Submission of False Claims to the United States**

24 **31 USC § 3729(a)(1)(A)**

25 105. Relator Suzanne Forrest realleges and incorporates by reference the allegations in
26 all previous paragraphs of this Complaint.

27 106. Relator seeks relief against Scripps Health under Section 3729(a)(1)(A) of the
28 False Claims Act, 31 U.S.C. § 3729(a)(1)(A).

107. As described above, Scripps Health has knowingly presented, or caused to be
presented, false or fraudulent claims for payment or approval, in violation of 31 U.S.C. §
3729(a)(1)(A).

108. As a result of these false claims, the United States has been damaged in a
substantial amount and continues to be damaged, in an amount yet to be determined.

1 14107.11(a)(2). Fraud is defined as intentional deception or misrepresentation made by a person
2 with the knowledge that the deception could result in some unauthorized benefit to himself or
3 herself or some other person. It includes any act that constitutes fraud under applicable federal or
4 state law.” *Id.* § 14043.1(i). Fraud is grounds for suspension from California’s Medi-Cal
5 program. *Id.* § 14123.

6 119. California’s Medi-Cal provider agreement, which providers must sign in order to
7 participate, requires them to agree “to comply with all applicable provisions of Chapters 7 and 8
8 of the Welfare and Institutions Code.” Chapter 7 includes a restriction of Medi-Cal services to
9 those medically necessary to protect life, to prevent significant disability or illness, or to alleviate
10 severe pain. Cal. Welf. & Inst. Code § 14059.5.

11 120. Compliance with these provisions is an essential condition for participation in
12 Medi-Cal and other California health programs and for the payment of claims. Claims submitted
13 in violation of these provisions are not eligible for reimbursement. When a provider submits a
14 claim for payment, it is representing or certifying compliance with these conditions. The
15 California State Government would not pay claims that it knew were tainted by false or
16 fraudulent representations of compliance.

17 121. The California State Government approved, paid, and continues to approve and
18 pay claims under Medi-Cal that it otherwise would not approve or pay, if not for Scripps’s
19 fraudulent billing practices.

20 122. Therefore, the State of California has been damaged in an amount to be proven at
21 trial, and is entitled to treble that amount.

22 123. Additionally, the State of California is entitled to the maximum penalty of \$11,000
23 for each and every false claim presented and caused to be presented by Scripps and arising from
24 its fraudulent conduct as described herein.

25 **COUNT IV**
26 **Violations of the False Claims Act**
27 **Conspiracy**
28 **31 U.S.C. § 3729(a)(1)(C)**

124. Relator Forrest repeats and realleges each and every allegation contained in the
paragraphs above as though fully set forth herein.

125. Relator seeks relief against the Defendant under Section 3729(a)(1)(C) of the False
Claims Act, 31 U.S.C. § 3729(a)(1)(C).

126. As set forth above, the Defendant has conspired with its officers, agents, and

1 employees to defraud the United States Government by presenting false or fraudulent claims for
2 payment in violation of 31 U.S.C. § 3729(a)(1)(C).

3 127. Defendant conspired together with their officers, agents, and employees
4 authorizing them to conceal the actions set forth above.

5 128. As set forth in the preceding paragraphs, the Defendant has therefore knowingly
6 violated 31 U.S.C. § 3729(a)(1)(C) and has thereby damaged the United States Government by
7 their actions in an amount to be determined at trial.

8 **COUNT V**
9 **Violations of the False Claims Act**
10 **Reverse False Claims**
11 **31 U.S.C. § 3729(a)(1)(G)**

12 129. Relator Forrest repeats and realleges each and every allegation contained in the
13 paragraphs above as though fully set forth herein.

14 130. Relator seeks relief against the Defendant under Section 3729(a)(1)(G) of the False
15 Claims Act, 31 U.S.C. § 3729(a)(1)(G).

16 131. As set forth above, the Defendant knowingly made, used, or caused to be made or
17 used, a false record or statement material to an obligation to pay or transmit money or property to
18 the Government, or knowingly concealed or knowingly and improperly avoided or decreased an
19 obligation to pay or transmit money or property to the Government, and are liable to the United
20 States Government for a civil penalty of not less than \$5,500 and not more than \$11,000, as
21 adjusted by the Federal Civil Penalties Inflation Adjustment Act of 1990 (28 U.S.C. 2461 note;
22 Public Law 104-410), plus 3 times the amount of damages that the Government sustains because
23 of the act of that person.

24 132. The United States Government relied upon these false statements and omissions
25 and has been damaged and continues to be damaged in substantial amounts. The exact amount of
26 the damage is to be determined at trial.

27 **COUNT VI**
28 **Violations of the False Claims Act**
29 **Retaliation Including Wrongful Termination**
30 **31 U.S.C. § 3730(h)**

31 133. Relator Forrest repeats and realleges all paragraphs of the allegations herein and
32 incorporates said paragraphs as though set forth herein.

33 134. Relator investigated and internally reported the fraudulent conduct alleged in this
34 Complaint to her supervisors, including Senior Director Gaines, Supervisor Bellez, and Director

1 Coughlin.

2 135. The illegal and fraudulent conduct that Relator suspected or knew her superiors
3 were engaging in can form the basis of a FCA claim, as detailed elsewhere in this Complaint.

4 136. Defendant Scripps was aware of Relator's investigation and reporting of this
5 conduct, through its agents as discussed above.

6 137. Defendant, by and through Senior Director Gaines, discriminated against Relator
7 in retaliation for her investigation and internal reports by informing Relator that if she continued
8 to make such reports, she would face termination.

9 138. This retaliation and discrimination was in direct consequence of Relator's
10 protected investigation and reporting of the suspected illegal and fraudulent conduct by
11 Defendant.

12 139. The Defendant's harassment and ultimate constructive termination of Relator's
13 employment was in retaliation for her actions in furtherance of an FCA claim and/or other efforts
14 to stop Defendant's conduct in violation of the FCA. Thus, Defendant's harassment and
15 termination of Relator violate 31 U.S.C. § 3730(h).

16 140. Relator has been damaged by Defendant's unlawful actions, as described above.
17 Hence, under § 3730(h), Relator is entitled to reinstatement, twice the amount of back pay she has
18 failed to receive as a result of her termination, interest, emotional distress damages, attorney's
19 fees, litigation costs, and other special damages.

20 **VII. PRAYER FOR RELIEF**

21 WHEREFORE, Relator prays for judgment against Scripps as follows:

22 a. That Scripps Health cease and desist from violating 31 U.S.C. § 3729 *et seq.*;

23 b. That this Court enter judgment against Scripps Health in an amount equal to three
24 times the amount of damages, as proven at trial, the United States and the State of California,
25 respectively, have sustained because of Defendant's actions, plus a civil penalty of not less than
26 \$5,500 and not more than \$11,000 for each violation of 31 U.S.C. § 3729 and Cal. Gov't Code
27 12651(a)(1)-(2), respectively, plus attorney fees.

28 c. That Plaintiff-Relator be awarded the maximum amount allowed pursuant to
§ 3729(d) of the False Claims Act and Cal. Gov't Code 12652(g);

d. That, pursuant to § 3729(h) of the FCA, Relator be reinstated in her prior position
with Scripps, and further be awarded twice the amount of back pay that she has failed to receive

1 as a result of her termination, along with interest, emotional distress damages, punitive damages,
2 and other special damages;

3 e. That the Court award such other and further relief as the Court deems just.

4 **DEMAND FOR JURY TRIAL**

5 Plaintiff demands trial by jury on all issues so triable.

6 Dated: March 15, 2016

Respectfully submitted,

7
8 */s/ Edward D. Chapin*

9 Edward D. Chapin
10 CA Bar No. 53287
11 SANFORD HEISLER KIMPEL, LLP
12 501 West Broadway, Suite 515
13 San Diego, CA 92101
14 Tel.: (619) 577-4253
15 Fax: (619) 577-4250

16 Ross B. Brooks
17 N.Y. Bar No. 922122
18 Russell L. Kornblith
19 CA Bar No. 289329
20 SANFORD HEISLER KIMPEL, LLP
21 1350 Avenue of the Americas, 31st
22 Floor
23 New York, NY 10019
24 Tel.: (646) 402-5650
25 Fax: (646) 402-5651

26 David W. Sanford
27 D.C. Bar No. 457933
28 SANFORD HEISLER KIMPEL, LLP
1666 Connecticut Avenue, N.W., Suite 300
Washington, D.C. 20009
Tel: (202) 499-5200
Fax: (202) 499-5199
dsanford@sanfordheisler.com